

## Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DEAE-00 AID-05 CTME-00  
SNM-05 /046 W

-----103139 101156Z /11

P R 100358Z JAN 78  
FM AMEMBASSY KABUL  
TO SECSTATE WASHDC PRIORITY 5969  
INFO USMISSION GENEVA  
AMEMBASSY PARIS  
USUN NEW YORK 686

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 0235

E.O. 11652: GDS  
TAGS: SNAR, UN, US, AF  
SUBJECT: COORDINATION OF US AND UN ANTI-NARCOTICS PROGRAMS  
IN AFGHANISTAN

PARIS FOR DEA

REF: A. STATE 002671; B. KABUL 0088

1. SUMMARY. ALTHOUGH THE MEETING PROPOSED IN REFTTEL B UNDERSTANDABLY SHOULD BE DEFERRED UNTIL THE NEW EXECUTIVE DIRECTOR OF UNFDAC (PARAGRAPH 2, REFTTEL A) FEELS PREPARED TO CONSIDER IMPORTANT LONG-RANGE DECISIONS ABOUT ANTI-NARCOTICS PROGRAMS IN AFGHANISTAN, WE CONTINUE TO BELIEVE THAT THE ISSUES RAISED IN REFTTEL B SHOULD BE WEIGHED AS SOON AS POSSIBLE BY ALL PARTIES INTERESTED IN THE FUTURE OF ANTI-NARCOTICS OPERATIONS IN AFGHANISTAN. WE CONTINUE TO RECOMMEND THAT SUCH A FACE-TO-FACE EXCHANGE OF VIEWS TAKE PLACE IN GENEVA BECAUSE MOST OF THE PLAYERS ARE THERE OR NEAR THERE, AND BECAUSE LITTLE MORE ALONG THESE LINES CAN BE ACCOMPLISHED AT KABUL AT THIS STATE. END SUMMARY.

2. UNNA MAGNUSSEN REGARDS HIMSELF AS ANSWERABLE ONLY TO UNDND, UNFDAC, AND UNITU AT GENEVA. ALTHOUGH UNDP/KABUL IS INTERESTED  
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IN SOME DEVELOPMENTAL ASPECTS OF THE ANTI-OPIUM PROGRAMS BEING CONSIDERED FOR AFGHANISTAN, THAT UMBRELLA ORGANIZATION ONLY CONTRIBUTES SOME ADMINISTRATIVE SUPPORT FOR MAGNUSSENS'S OPERATIONS -- BUT ACCORDING TO MAGNUSSEN PROVIDES NO SUBSTANTIVE DIRECTION OF ANY KIND. (UNDP/KABUL ALSO PROVIDES SOME SUPPORT TO DEMETRE AS A UN COUTESY, BUT LACKS ANY ORGANIZATIONAL RESPONSIBILITY FOR HIS PROGRAM.) MAGNUSSEN HAS SEVERAL DETAILED,



PROFESSIONAL OBSERVATIONS AND QUESTIONS ABOUT DEA'S LATEST PROPOSAL TO CHANGE AND EXPAND HIS ENFORCEMENT PROGRAM, WHICH -- IN THE SHARED JUDGMENT OF A VISITING DEA ASAIC AND THE EMBASSY -- WOULD BEST BE AIRED IN A DIRECT EXCHANGE OF VIEWS AMONG MAGNUSSEN, OFFICIALS OF THE DEA REGIONAL STAFF FROM PARIS, AND THE VARIOUS MEMBERS OF THE UNFDAC AND UNDDND STAFFS AT GENEVA WHO WOULD BE INTERESTED IN THE POLICY, BUDGETING, PERSONNEL, AND OTHER CONCRETE ISSUES INVOLVED. MAGNUSSEN'S PRELIMINARY VIEWS -- WHICH WILL REQUIRE EXTENSIVE ELABORATION AND EXPLANATION -- HAVE ALREADY BEEN SUBMITTED TO DEA PARIS IN A MEMORANDUM FROM ASAIC RAUB.

3. SIMILARLY, THE EMBASSY'S RECENT PROPOSAL THAT A SPECIAL UNDDND/UNITU TRAINING OFFICER BE ASSIGNED TO AFGHANISTAN COULD BEST BE HANDLED AT THAT SAME GENEVA SESSION, WITH THE ADDITION OF INTERESTED UNITU AND DEA TRAINING OFFICIALS. MAGNUSSEN'S PRELIMINARY VIEWS ABOUT THIS PROPOSAL (HE IS THINKING IN TERMS OF PERHAPS ADDING A THIRD MULTI-SKILLED POLICE OFFICER TO HIS KABUL STAFF WITH TRAINING AS ONE OF HIS PRIMARY RESPONSIBILITIES) NOW REQUIRE MORE DETAILED CONSIDERATION BY HIS GENEVA SUPERIORS AND DEA/PARIS, WHO ARE REPORTEDLY WEIGHING THE ESTABLISHMENT OF A REGIONAL TRAINING OFFICER POSITION FOR BACKSTOPPING SUCH IN-COUNTRY TRAINING EFFORTS.

4. ASIDE FROM THE SPECIFIC PROGRAMS DISCUSSED ABOVE, WE URGE THAT THE UN'S LOCAL OVERALL MANAGERIAL NEEDS FOR THE NOT-CONFIDENTIAL

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TOO-DISTANT FUTURE BE ADDRESSED AS EARLY AS POSSIBLE. MAGNUSSEN WILL NOT BE ABLE TO HANDLE EXPANDED ENFORCEMENT AND TRAINING OPERATIONS WITH HIS CURRENT STAFF (AND MAGNUSSEN, HIMSELF, IS AN OPERATIONAL POLICE OFFICIAL -- NOT AN ADMINISTRATOR).

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ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DEAE-00 CTME-00 AID-05

SNM-05 /046 W

-----103163 100541Z /11

P R 100358Z JAN 78



FM AMEMBASSY KABUL  
TO SECSTATE WASHDC PRIORITY 5970  
INFO USMISSION GENEVA  
AMEMBASSY PARIS  
USUN NEW YORK 687

C O N F I D E N T I A L SECTION 2 OF 2 KABUL 0235

IF AND WHEN DEMETRE'S UPPER HELMAND PROJECT BECOMES LAUNCHED  
-- AND, IF ALL GOES WELL, CERTAIN PHASES (E.G., THE REST FARM)  
COULD BE UNDERWAY THIS YEAR -- THAT PARTICULAR PROGRAM WILL  
REQUIRE FULL-TIME, IN-COUNTRY DIRECTION (WE UNDERSTAND THAT  
IT WILL PROBABLY PASS FROM UNFDAC TO UNDND CONTROL AT SOME POINT).  
ALL THREE THRUSTS OF THE UN ANTI-NARCOTICS OPERATION HERE --  
ENFORCEMENT, TRAINING, AND ERADICATION WILL, IN OUR VIEW,  
VERY SOON REQUIRE THE SUPERVISION OF A SPECIAL UN PROGRAM  
DIRECTOR, PROBABLY FROM UNDND, WHO SHOULD SEE THAT ALL UN AND  
DONOR EFFORTS ARE EFFECTIVELY COORDINATED (E.G.98 SEEING THAT  
SUFFICIENT ENFORCEMENT IS APPLIED TO MAKE ERADICATION SUCCESSFUL).

5. ALTHOUGH THE LEADING EDGE OF ANTI-NARCOTICS ASSISTANCE FOR  
AFGHANISTAN MUST CONTINUE TO BE INTERNATIONAL IN CHARACTER AND  
CAPTAINED BY THE UN, WE RETAIN A STRONG US INTEREST IN SEEING  
THAT THE CRITICALLY IMPORTANT EFFORT DOES NOT BECOME STAGNANT  
OR LOSE MOMENTUM OR DIRECTION. WE SHOULD GUARD AGAINST BUREAUCRATIC  
DELAYS OR INACTION WHICH THE AFGHAN GOVERNMENT MIGHT SENSE  
AS DISINTERESTED, OR DISORGANIZED DRIFT. THEY ARE ESPECIALLY  
AND UNDERSTANDABLY CRITICAL OF FOREIGNERS WHO "INSPECT,  
DISCUSS AND PROMISE -- BUT DO NOT PRODUCE." QUITE FRANKLY,  
THERE ARE FEW CONCRETE RESULTS THUS FAR -- TO WHICH THE WORLD  
COMMUNITY CAN POINT WITH PRIDE -- OTHER THAN MAGNUSSEN'S  
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MODEST ANTI-TRAFFICKING EFFORTS. FOR EXAMPLE, ALTHOUGH THE  
AFGHANS WERE TOLD SOME MONTHS AGO THAT THE DUTCH AND DANES HAD  
CONTRIBUTED FUNJW FOR THE BADA KHSHAN PROJECT, THEY SEE NO  
DISCERNIBLE UN FOLLOW-UP ACTION (AFTER HAVING ALREADY REDUCED  
OPIUM PRODUCTION IN THAT PROVINCE). FOR THESE REASON, WE BELIEVE  
THAT THE TIME HAS ARRIVED FOR A MORE ORGANIZED, BUSINESSLIKE  
APPROACH -- AND THINK THAT A PROPERLY PREPARED GENEVA MEETING  
COULD PRODUCE USEFUL RESULTS.  
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**To:** STATE  
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